

Center for Public Health Law & Policy

Table – Litigation Regarding CMS Drug Pricing Negotiation Authority

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The <u>Inflation Reduction Act (IRA) of 2022</u>, signed into law on August 16, 2022, contains numerous provisions aiming to lower the cost of select prescription drugs for Medicare beneficiaries and the federal government. IRA authorizes the Medicare Drug Price Negotiation Program (DPNP), which requires the Secretary of Health and Human Services (HHS) to negotiate drug prices with manufacturers for certain Medicare Part D drugs over years ahead. 42 U.S.C.A. § 1320f. On August 29, 2023, the Centers for Medicare & Medicaid Services (CMS) announced the <u>first 10 drugs</u> chosen for negotiation representing the "top 10" eligible Part D drugs with the highest Medicare expenditures over the prior year. Manufacturers of these drugs must sign an agreement to negotiate by October 1, 2023, with negotiations leading to CMS' posted drug prices by September 1, 2024. Negotiated prices will take effect on January 1, 2026. ²

Prior to CMS' selection, several drug manufacturers (and others) filed lawsuits questioning the constitutionality of IRA provisions. Manufacturers claim standing to sue based on their drug's likely status as a "top 10" Part D drug. This Table summarizes ongoing litigation surrounding IRA's drug negotiation provisions as per the following information in **Columns**:

- I. chronologically lists case names and numbers, hyperlinks to the complaint (where available), and date filed;
- II. identifies the court where the complaint was filed;
- **III.** provides brief case status updates;
- IV. describes factual angles of the suits (drugs selected via CMS' 8/29 DPNP announcement are highlighted); and
- V. delineates primary constitutional arguments raised in each case by each party.

I. Case & Date	II. Court	III. Status	IV. Factual Angle	V. Constitutional Arguments
Merck v. Becerra et al., No. 1:23-CV- 01615 June 6, 2023 Dayton Area Chamber of Commerce et al., v. Becerra et al., No. 3:23-cv-	U.S. District Court for the District of Columbia U.S. District Court for the Southern District of Ohio Western	Plaintiff's Opposition to Motion to Dismiss filed on August 25, 2023 Defendants' Opposition for Motion for Preliminary	Alleges that CMS DPNP is coercive and does not constitute genuine negotiations. Standing is based on the manufacturing of Januvia, Janumet, and Keytruda. Plaintiffs claim associational standing because chambers of commerce involve pharmaceutical companies that are subject to IRA provisions. One of the chambers' members manufactures	Plaintiffs: First Amendment - Compelled Speech Fifth Amendment - Takings Clause Plaintiffs: First Amendment - Compelled Speech Fifth Amendment - Due Process (Procedural)
00156 June 9, 2023	Division	Injunction filed on August 11, 2023	Imbruvica.	Eighth Amendment - Excessive Fines Clause Separation of Powers - Nondelegation Doctrine Exceeding Congressional Authority Defendants: Standing Binarage
Bristol-Myers Squibb Co. v. Becerra et al., No. 3:23-cv- 03335 June 16, 2023	U.S. District Court for the District of New Jersey Trenton Vicinage	Motion for Summary Judgment filed August 16, 2023	Alleges that CMS' DPNP results in a scheme where HHS dictates a price that compels drug companies to sell their most lucrative and innovative drugs or face steep penalties. Standing is based on the manufacturing of Opdivo and Eliquis.	Ripeness Plaintiffs: First Amendment - Compelled Speech Fifth Amendment - Takings Clause Unconstitutional Conditions Doctrine

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Nat'l Infusion	U.S. District	Motion for	Alleges that DPNP does not involve genuine	Plaintiffs:
Ctr. Ass'n et al.	Court for the	Summary	negotiation and is insulated from	Fifth Amendment - Due
v. Becerra et al.,	Western	Judgment	accountability through failing to require	Process (Procedural)
No: 23-cv-	District of	filed on	notice-and-comment rulemaking and limiting	Eighth Amendment -
00707	Texas Austin	August 10,	the information that may be disclosed	Excessive Fines Clause
	Division	2023	regarding negotiations.	Separation of Powers -
June 21, 2023				Nondelegation Doctrine
			Standing is based on the following: Infusion	
			Association members receive reimbursement	
			revenue from drugs and treatments likely	
			included in Program.	
			Global Colon Cancer Association members	
			rely on cancer drugs subject to negotiation.	
			PhRMA members manufacture drugs expected	
			to be selected for negotiation such as Eliquis,	
			Xarelto, Januvia, Jardiance, Imbruvica,	
			Novolog, Xtandi, Enbrel, Myrbetriq, and	
			Spiriva.	
Astellas Pharma	U.S. District	Joint	Alleges that DPNP does not constitute genuine	Plaintiffs:
US, Inc. v. U.S.	Court for the	Motion for	negotiations and that government-mandated	First Amendment -
Department of	Northern	Briefing	pricing will stifle innovation and reduce the	Compelled Speech
Health and	District of	Schedule	availability of life-saving drugs.	Fifth Amendment - Takings
<u>Human Services</u>	Illinois	filed on		Clause and Due Process
et al., No: 23-cv-	Eastern	August 25,	Standing is based on the manufacturing of	
04578	Division	2023	Xtandi and Myrbetriq.	
July 14, 2023				
Janssen	U.S. District	Plaintiff's	Alleges that DPNP is a mandated price control	Plaintiffs:
Pharmaceuticals,	Court for the	Motion for	(and not negotiation) that is unconstitutional	First Amendment -
Inc. v. Becerra	District of	Summary	and a public policy mistake.	Compelled Speech
et al., No: 23-cv-	New Jersey	Judgment	r r r r r r r r r r r r r r r r r r r	Fifth Amendment - Takings
03818		Filed on		Clause

I. Case & Date	II. Court	III. Status	IV. Factual Angle	V. Constitutional Arguments
	Trenton	August 16,	Standing is based on the manufacturing of	
July 18, 2023	Vicinage	2023	Xarelto.	
<u>Boehringer</u>	U.S. District	Complaint	Alleges that DPNP (1) fundamentally alters the	Plaintiffs:
<u>Ingelheim</u>	Court for the	Filed	U.S. health care market and that manufacturers	Fifth Amendment - Due
Pharmaceuticals,	District of		have no genuine choice in negotiating; and (2)	Process Clause and Takings
Inc. v. U.S.	Connecticut		presents a conflict of interest between CMS's	Clause
HHS et al., No.			dual role as price-setting entity and payor.	First Amendment -
3:23-cv-01103				Compelled Speech
			Standing is based on the manufacturing of	Eighth Amendment -
August 18,			Jardiance.	Excessive Fines
2023				Separation of Powers
				Unconstitutional Conditions
				Doctrine
<u>AstraZeneca</u>	U.S. District	Complaint	Alleges the IRA undermines the Orphan Drug	Plaintiffs:
Pharmaceuticals	Court for the	Filed	Act by reducing incentives for development of	Fifth Amendment –
LP v. Becerra et	District of		new drugs and that the definitions of	Substantive and Procedural
<u>al</u> ., 1:23-cv-	Delaware		"Qualifying Single Source Drug" and "Bona	Due Process
00931			Fide Marketing" are arbitrary and capricious	
			under the Administrative Procedures Act.	
August 25,				
2023			Standing is based on the manufacturing of	
			Lynparza, Soliris, Farxiga, Calquence.	

Source: Court documents were accessed through Georgetown University O'Neill Institute Health Care Litigation Tracker.

¹ CMS, Medicare Drug Price Negotiation Program: Revised Guidance, Implementation of Sections 1191-1198 of the Social Security Act for Initial Price Applicability Year 2026 (June 30, 2023), chrome-extension://efaidnbmnnnibpcajpcglclefindmkaj/https://www.cms.gov/files/document/revised-medicare-drugprice-negotiation-program-guidance-june-2023.pdf. ² 42 U.S.C. §§ 1320f(b), (d), 1320f-2(a), 1320f-3(b).